Calendar No. 443

107TH CONGRESS 2D SESSION

S. 2530

[Report No. 107-176]

To amend the Inspector General Act of 1978 (5 U.S.C. App.) to establish police powers for certain Inspector General agents engaged in official duties and provide an oversight mechanism for the exercise of those powers.

IN THE SENATE OF THE UNITED STATES

May 16 (legislative day, May 9), 2002

Mr. Thompson (for himself and Mr. Lieberman) introduced the following bill; which was read twice and referred to the Committee on Governmental Affairs

 $\label{eq:June 25, 2002}$ Reported by Mr. Lieberman, without amendment

A BILL

To amend the Inspector General Act of 1978 (5 U.S.C. App.) to establish police powers for certain Inspector General agents engaged in official duties and provide an oversight mechanism for the exercise of those powers.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. LAW ENFORCEMENT POWERS OF INSPECTOR

2	GENERAL AGENTS.
3	(a) In General.—Section 6 of the Inspector General
4	Act of 1978 (5 U.S.C. App.) is amended by adding at the
5	end the following:
6	"(e)(1) In addition to the authority otherwise pro-
7	vided by this Act, each Inspector General appointed under
8	section 3, any Assistant Inspector General for Investiga-
9	tions under such an Inspector General, and any special
10	agent supervised by such an Assistant Inspector General
11	may be authorized by the Attorney General to—
12	"(A) carry a firearm while engaged in official
13	duties as authorized under this Act or other statute,
14	or as expressly authorized by the Attorney General;
15	"(B) make an arrest without a warrant while
16	engaged in official duties as authorized under this
17	Act or other statute, or as expressly authorized by
18	the Attorney General, for any offense against the
19	United States committed in the presence of such In-
20	spector General, Assistant Inspector General, or
21	agent, or for any felony cognizable under the laws
22	of the United States if such Inspector General, As-
23	sistant Inspector General, or agent has reasonable
24	grounds to believe that the person to be arrested has
25	committed or is committing such felony; and

1 "(C) seek and execute warrants for arrest, 2 search of a premises, or seizure of evidence issued 3 under the authority of the United States upon probable cause to believe that a violation has been com-5 mitted. 6 "(2) The Attorney General may authorize exercise of the powers under this subsection only upon an initial de-7 8 termination that— 9 "(A) the affected Office of Inspector General is 10 significantly hampered in the performance of respon-11 sibilities established by this Act as a result of the 12 lack of such powers; 13 "(B) available assistance from other law en-14 forcement agencies is insufficient to meet the need 15 for such powers; and "(C) adequate internal safeguards and manage-16 17 ment procedures exist to ensure proper exercise of 18 such powers. 19 "(3) The Inspector General offices of the Department of Commerce, Department of Education, Department of 20 21 Energy, Department of Health and Human Services, Department of Housing and Urban Development, Depart-23 ment of the Interior, Department of Justice, Department of Labor, Department of State, Department of Transpor-

tation, Department of the Treasury, Department of Vet-

- 1 erans Affairs, Agency for International Development, En-
- 2 vironmental Protection Agency, Federal Deposit Insur-
- 3 ance Corporation, Federal Emergency Management Agen-
- 4 cy, General Services Administration, National Aeronautics
- 5 and Space Administration, Nuclear Regulatory Commis-
- 6 sion, Office of Personnel Management, Railroad Retire-
- 7 ment Board, Small Business Administration, Social Secu-
- 8 rity Administration, and the Tennessee Valley Authority
- 9 are exempt from the requirement of paragraph (2) of an
- 10 initial determination of eligibility by the Attorney General.
- 11 "(4) The Attorney General shall promulgate, and re-
- 12 vise as appropriate, guidelines which shall govern the exer-
- 13 cise of the law enforcement powers established under para-
- 14 graph (1).
- 15 "(5) Powers authorized for an Office of Inspector
- 16 General under paragraph (1) shall be rescinded or sus-
- 17 pended upon a determination by the Attorney General that
- 18 any of the requirements under paragraph (2) is no longer
- 19 satisfied or that the exercise of authorized powers by that
- 20 Office of Inspector General has not complied with the
- 21 guidelines promulgated by the Attorney General under
- 22 paragraph (4).
- 23 "(6) A determination by the Attorney General under
- 24 paragraph (2) or (5) shall not be reviewable in or by any
- 25 court.

- 1 "(7) To ensure the proper exercise of the law enforce-
- 2 ment powers authorized by this subsection, the Offices of
- 3 Inspector General described under paragraph (3) shall,
- 4 not later than 180 days after the date of enactment of
- 5 this subsection, collectively enter into a memorandum of
- 6 understanding to establish an external review process for
- 7 ensuring that adequate internal safeguards and manage-
- 8 ment procedures continue to exist within each Office and
- 9 within any Office that later receives an authorization
- 10 under paragraph (2). The review process shall be estab-
- 11 lished in consultation with the Attorney General, who shall
- 12 be provided with a copy of the memorandum of under-
- 13 standing that establishes the review process. Under the
- 14 review process, the exercise of the law enforcement powers
- 15 by each Office of Inspector General shall be reviewed peri-
- 16 odically by another Office of Inspector General or by a
- 17 committee of Inspectors General. The results of each re-
- 18 view shall be communicated in writing to the applicable
- 19 Inspector General and to the Attorney General.
- 20 "(8) No provision of this subsection shall limit the
- 21 exercise of law enforcement powers established under any
- 22 other statutory authority, including United States Mar-
- 23 shals Service special deputation.".
- 24 (b) Promulgation of Initial Guidelines.—

- (1) Definition.—In this subsection, the term "memoranda of understanding" means the agree-ments between the Department of Justice and the Inspector General offices described under section 6(e)(3) of the Inspector General Act of 1978 (5 U.S.C. App) (as added by subsection (a) of this sec-tion) that— (A) are in effect on the date of enactment of this Act; and
 - (B) authorize such offices to exercise authority that is the same or similar to the authority under section 6(e)(1) of such Act.
 - (2) IN GENERAL.—Not later than 180 days after the date of enactment of this Act, the Attorney General shall promulgate guidelines under section 6(e)(4) of the Inspector General Act of 1978 (5 U.S.C. App) (as added by subsection (a) of this section) applicable to the Inspector General offices described under section 6(e)(3) of that Act.
 - (3) MINIMUM REQUIREMENTS.—The guidelines promulgated under this subsection shall include, at a minimum, the operational and training requirements in the memoranda of understanding.
 - (4) No Lapse of Authority.—The memoranda of understanding in effect on the date of en-

- actment of this Act shall remain in effect until the
 guidelines promulgated under this subsection take
 effect.
- 4 (c) Effective Dates.—
- 5 (1) IN GENERAL.—Subsection (a) shall take ef-6 fect 180 days after the date of enactment of this 7 Act.
- 8 (2) Initial guidelines.—Subsection (b) shall take effect on the date of enactment of this Act.

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